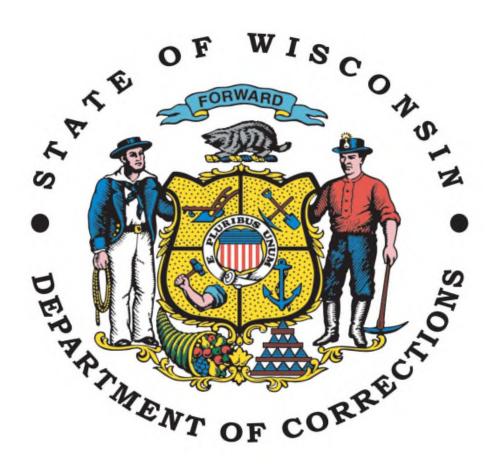
Wisconsin Department of Corrections OFFICE OF DETENTION FACILITIES



2017 Annual Report

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State of Wisconsin Department of Corrections Office of Detention Facilities

The Department of Corrections' Office of Detention Facilities (ODF) has statutory authority, in accordance with Wis. Stats. §301.37, for the regulation and oversight of local detention facilities including county jails, houses of correction, secure juvenile detention centers, unlocked Huber facilities and municipal lockups. Through the Office of Detention Facilities, the Department establishes reasonable standards for the design, construction, repair, maintenance, operation and management of these facilities. Regionally located ODF Detention Facilities Specialists conduct annual inspections of each facility, provide technical assistance to local jurisdictions, training to staff, and coordinate a variety of efforts to assist sheriffs, jail administrators, superintendents, police chiefs and other local officials in the operation and management of their facilities.

ODF works to message nationally recognized correctional best practices and applicable state and federal statutes that are specific to detention in an effort to mitigate risk and reduce liability, which directly contributes to safer and more secure facilities. Managing and operating safe and secure facilities promotes safer Wisconsin communities and more successful offender reentry.

On the next page, you will find the names of the ODF team members, our respective geographical areas of responsibility and our contact information. We strive to be readily accessible and are eager to answer your questions and respond to concerns related to our specialized work and responsibilities.

Sincerely,

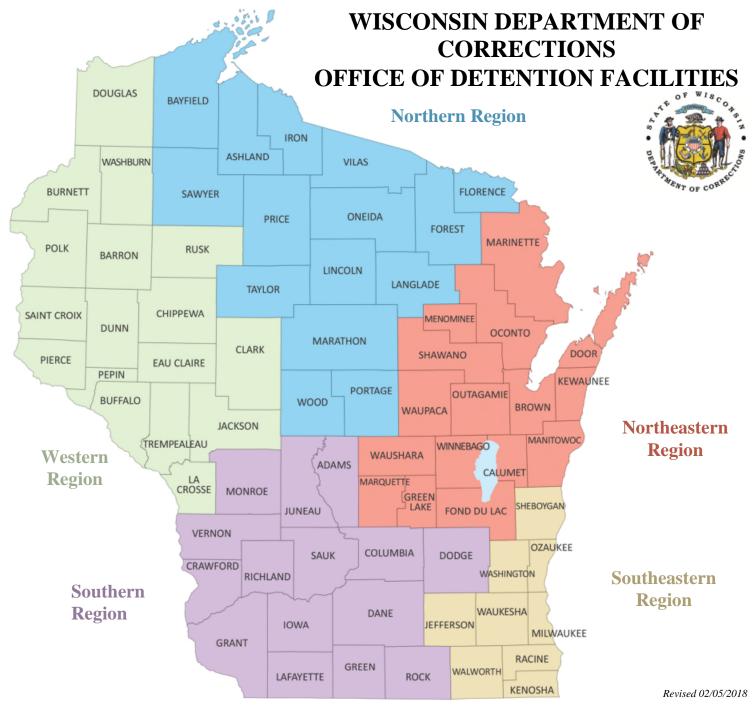
Kristi Dietz

Director, Office of Detention Facilities

DOC Tribal Liaison

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Kristi Dietz

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39 S. Marr Street Fond du Lac, WI 54935 (920) 450-0842 (Cell) (920) 929-3284 (Fax)

Southeastern Region

Greg Bucholtz

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Statistics by Region

2017 Distribution									
by Rated	Capa	city							
Jail Size	# Jails	<u>Percent</u>							
<101	26	33%							
101-200	24	30%							
201-300	7	9%							
301-400	10	13%							
401-500	4	5%							
501-600	4	5%							
601-700	1	1%							
901-900	1	1%							
901-1000	1	1%							
1001-2000	1	1 %							

Norther	n Region						
Area Population - 412,449 Counties - 14							
Jails - 15							
Jail Beds - 1,631							
Municipal	Lockups - 1						
Juvenile D	Detention - 2						
Detention	Beds - 34						
Size o	of Jails:						
<101	53.33% (8)						
101-200	33.33% (5)						
201-300	13.33% (2)						

Northeast	ern Region						
Area Population - 1,093,648 Counties - 16							
Jails - 18 (incl. 2 Huber fac.)							
Jail Beds - 3,644							
Municipal	Municipal Lockups - 4						
Juvenile D	etention - 2						
Detention	Beds - 77						
Size o	of Jails:						
<101	22% (4)						
101-200	44% (8)						
201-300	6% (1)						
301-400	17% (3)						
501-600	11% (2)						

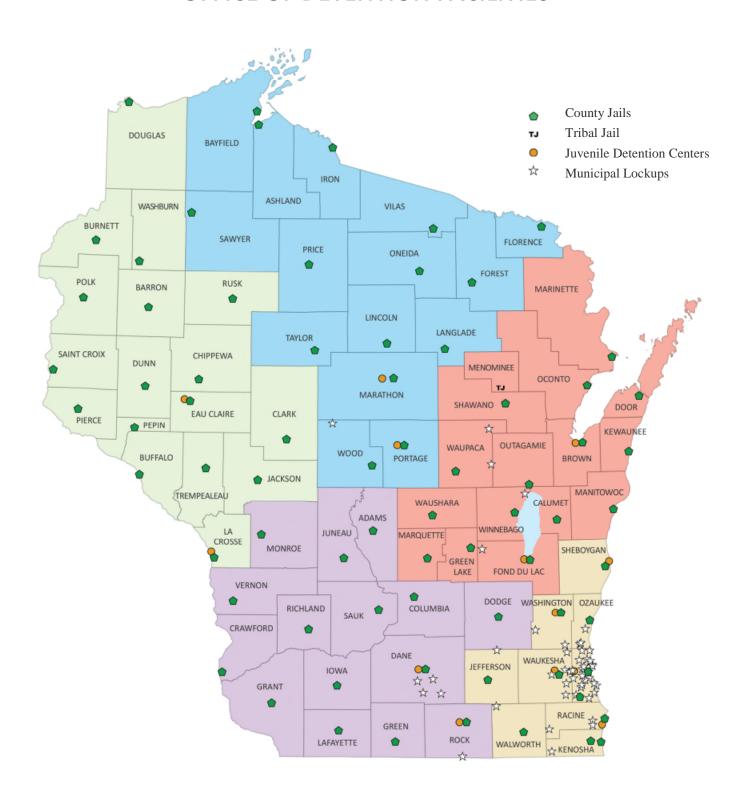
Souther	n Region						
1	ion - 1,231,348 ties - 15						
Jails - 17 (in	ncl. 1 Huber fac.)						
Jail Bed	ds - 3,432						
Municipal	Lockups - 4						
Juvenile D	Juvenile Detention - 2						
Detention	1 Beds - 59						
Size	of Jails:						
>101	35% (6)						
101-200	29% (5)						
201-300	6% (1)						
301-400	12% (2)						
401-500	12% (2)						
501-600	6% (1)						

Southeaste	rn Region
Area Populatio Countid	
Jails - 12 (incl. 1 F	Huber fac., 1 HOC)
Jail Beds	s - 7,018
Municipal Lo	ockups - 38
Juvenile De	tention - 5
Detention E	Beds - 312
Size of	Jails:
201-300	17% (2)
301-400	33% (4)
401-500	8.33% (1)
501-600	8.33% (1)
601-700	8.33% (1)
801-900	8.33% (1)
901-1000	8.33% (1)
1001-2000	8.33% (1)

Western	Region
•	tion - 730,378 ies - 17
Jails	s - 17
Jail Bed	's - 2,259
Municipal I	Lockups - 0
Juvenile D	etention - 2
Detention	Beds - 49
Size o	f Jails:
<101	47% (8)
101-200	35% (6)
201-300	12% (2)
401-500	6% (1)

Area Populations are based on 2010 census from the WI Blue Book 2017-2018

WISCONSIN DEPARTMENT OF CORRECTIONS OFFICE OF DETENTION FACILITIES



Wisconsin County Jails 2008-2017 Admissions Comparisons

											2016-17	2008-17
County	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	%Change	%Change
Adams	1,618	1,454	1,291	1,359	1,197	1,149	962	1,120	1,157	1,090	-5.8%	-32.6%
Ashland	1,328	1,200	1,140	1,160	1,051	993	1,102	1,069	1,145	1,184	3.4%	-10.8%
Barron	2,186	2,163	2,164	2,288	2,183	1,984	2,193	2,460	2,351	2,349	-0.1%	7.5%
Bayfield	430	550	586	644	667	656	682	726	806	734	-8.9%	70.7%
Brown	9,950	10,569	10,453	10,079	9,516	9,635	9,569	10,001	9,678	9,389	-3.0%	-5.6%
Buffalo	461	560	482	518	494	466	379	491	493	490	-0.6%	6.3%
Burnett	1,159	1,033	1,011	1,024	1,057	1,205	1,118	1,020	1,109	1,197	7.9%	3.3%
Calumet	992	1,047	963	890	1,039	1,100	1,043	992	1,107	1,181	6.7%	19.1%
Chippewa	2,964	3,109	3,250	3,125	3,316	2,853	2,988	2,851 929	2,966	3,346	12.8%	12.9%
Clark Columbia	1,181 3,271	1,136 3,086	1,033 2,955	953 2,770	961 2,939	894 3,050	865 3,148	2,957	1,085 3,014	1,054 3,080	-2.9% 2.2%	-10.8% -5.8%
Crawford	496	515	479	449	428	400	451	435	491	661	34.6%	33.3%
Dane	15,682	14,687	14,932	13,891	13,941	13,562	13,805	12,575	12,717	12,803	0.7%	-18.4%
Dodge	6,383	6,808	6,814	6,912	5,631	4,978	4,944	4,286	4,362	4,535	4.0%	-10.4%
Door	1,233	1,225	1,079	966	1,091	1,047	933	899	934	939	0.5%	-23.8%
Douglas	3,341	3,049	2,821	2,752	3,199	2,763	3,118	3,215	2,829	2,723	-3.7%	-18.5%
Dunn	2,387	2,333	2,340	2,300	2,076	2,765	1,994	2,154	2,114	2,723	5.1%	-7.0%
Eau Claire	5,978	5,475	5,336	4,293	4,051	4,556	4,502	4,764	4,830	4,913	1.7%	-17.8%
Florence	305	323	310	252	189	215	190	154	154	141	-8.4%	-53.8%
Fond du Lac	4,021	4,167	3,541	3,241	3,186	3,216	3,294	3,286	3,313	3,433	3.6%	-14.6%
Forest	1,117	979	1,037	941	1,105	1,013	870	883	1,019	891	-12.6%	-20.2%
Grant	1,260	1,376	1,175	1,358	1,610	1,472	1,363	1,171	1,224	1,352	10.5%	7.3%
Green	852	885	708	691	726	691	745	663	625	638	2.1%	-25.1%
Green Lake	711	738	736	917	946	882	871	834	970	1,591	64.0%	123.8%
lowa	1,283	1,132	970	917	972	883	825	940	1,029	1,106	7.5%	-13.8%
Iron	312	277	287	264	188	230	103	257	331	328	-0.9%	5.1%
Jackson	1,471	1,465	1,363	1,365	1,440	1,380	1,310	1,326	1,370	1,417	3.4%	-3.7%
Jefferson	3,638	3,244	2,561	2,515	2,588	2,519	1,896	2,557	2,724	2,834	4.0%	-22.1%
Juneau	1,509	1,359	1,123	1,005	1,170	1,091	1,233	1,280	1,305	1,469	12.6%	-2.7%
Kenosha	11,494	11,389	10,370	9,550	9,257	8,790	8,610	7,926	7,994	8,290	3.7%	-27.9%
Kewaunee	377	433	446	458	537	671	584	573	557	528	-5.2%	40.1%
La Crosse	5,893	6,333	6,038	5,178	6,106	5,668	5,262	5,401	5,562	5,700	2.5%	-3.3%
Lafayette	372	344	321	320	418	447	465	442	266	358	34.6%	-3.8%
Langlade	1,277	1,219	1,097	1,057	1,094	1,149	1,167	1,143	1,190	1,336	12.3%	4.6%
Lincoln	1,277	1,335	1,304	1,540	1,621	1,726	1,459	1,538	1,685	1,555	-7.7%	21.8%
Manitowoc	3,785	3,793	3,750	2,941	2,822	2,951	2,885	2,912	2,946	3,163	7.4%	-16.4%
Marathon	6,403	5,153	5,097	4,817	4,733	4,915	5,046	4,993	5,238	5,325	1.7%	-16.8%
Marinette	1,902	1,809	1,670	1,631	1,784	1,679	1,687	1,947	2,000	1,780	-11.0%	-6.4%
Marquette	1,174	978	758	642	757	679	621	628	827	802	-3.0%	-31.7%
Menominee Tribal	1,203	958	1,277	1,217	1,171	1,265	1,108	-	-	-	-	-
Milwaukee	44,490	38,426	39,887	39,089	35,816	34,541	32,085	31,690	31,709	32,973	4.0%	-25.9%
Monroe	3,206	3,019	2,650	2,547	2,773	2,805	2,343	2,480	2,651	2,991	12.8%	-6.7%
Oconto	1,454	1,409	1,402	1,278	1,233	1,689	1,452	1,436	1,571	1,755	11.7%	20.7%
Oneida	2,647	2,674	2,540	2,189	2,028	1,807	2,095	1,937	2,468	2,340	-5.2%	-11.6%
Outagamie	7,137	6,756	6,328	6,016	6,436	6,187	6,050	5,909	5,991	6,418	7.1%	-10.1%
Ozaukee	2,967	2,739	2,518	2,202	2,370	2,311	2,439	2,621	2,794	2,945	5.4%	-0.7%
Pepin	388	362	302	312	276	305	342	318	337	337	0.0%	-13.1%
Pierce	1,086	1,071	1,021	1,194	1,098	1,129 1,573	1,061	1,133	1,200	1,285	7.1%	18.3%
Polk	2,016	1,732	1,528	1,580	1,516		1,573	1,412	1,377	1,504	9.2%	-25.4%
Price	1,770 587	1,840 538	1,940 373	1,659 375	1,695 344	1,877 279	1,791 431	1,726 377	1,799 261	1,851 561	2.9% 114.9%	4.6% -4.4%
Price	11,118	10,644	9,712	9,676	9,285			9,090			-6.5%	-4.4% -26.8%
Racine Richland	650	641	9,712 575	524	9,285 545	9,152 500	9,047 574	679	8,705 638	8,141 652	2.2%	0.3%
	7,671	7,255	6,673	6,200	6,451	6,115	5,968	5,894	5,580	5,740	2.2%	-25.2%
Rock Rusk	559	572	696	645	688	541	709	1,136	849	808	-4.8%	44.5%
Sauk	5,092	4,335	3,665	3,404	3,521	3,428	3,222	2,942	2,858	3,039	6.3%	-40.3%
Sawyer	1,730	1,554	1,655	1,517	1,566	1,461	1,355	1,453	1,496	1,614	7.9%	-6.7%
Shawano	4,312	4,333	2,808	3,881	2,740	2,298	2,356	2,208	2,532	2,450	-3.2%	-43.2%
Griawario	4,512	4,333	2,000	3,001	2,140	2,290	2,300	2,200	2,332	2,400	-0.2/0	-4 J.2 /0

Wisconsin County Jails 2008-2017 Admissions Comparisons (continued)

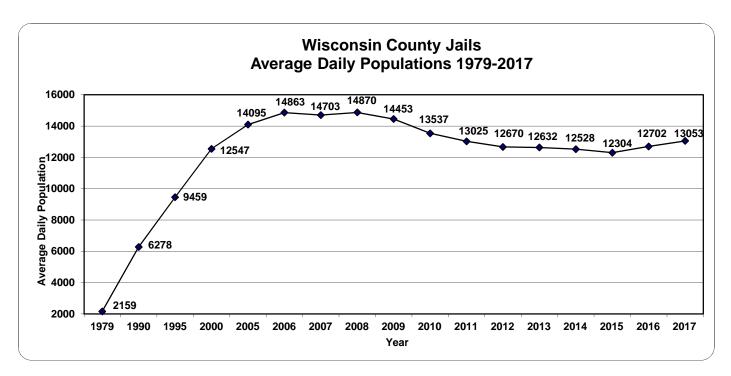
Country	2000	2000	2040	2044	2042	2042	204.4	2015	2016	2017	2016-17 %Change	2008-17 %Change
County	2008	2009	2010	2011	2012	2013	2014			-		
Sheboygan	5,254	5,457	4,223	3,964	4,591	3,706	3,742	3,424	3,335	3,411	2.3%	-35.1%
St. Croix	3,396	3,309	3,054	2,968	2,966	2,760	2,860	3,034	2,904	3,196	10.1%	-5.9%
Taylor	924	838	710	640	635	669	700	766	877	744	-15.2%	-19.5%
Trempealeau	1,208	1,217	1,087	990	869	933	912	894	944	959	1.6%	-20.6%
Vernon	1,307	1,192	1,103	977	1,026	941	713	782	1,008	993	-1.5%	-24.0%
Vilas	1,541	1,635	1,666	1,600	1,672	1,595	1,606	1,443	1,376	1,558	13.2%	1.1%
Walworth	5,719	5,296	4,999	4,763	3,868	3,595	3,182	3,332	3,366	3,763	11.8%	-34.2%
Washburn	761	665	755	596	728	833	711	764	869	878	1.0%	15.4%
Washington	4,821	4,460	4,922	4,328	4,319	4,262	4,213	4,188	4,240	4,514	6.5%	-6.4%
Waukesha	9,341	8,948	8,095	8,098	8,090	8,234	8,834	8,191	8,294	6,355	-23.4%	-32.0%
Waupaca	2,431	2,976	2,471	2,165	1,777	1,915	2,321	2,151	2,252	2,217	-1.6%	-8.8%
Waushara	1,271	1,644	1,675	1,442	1,083	1,226	1,201	1,127	1,266	1,366	7.9%	7.5%
Winnebago	6,771	6,792	6,220	6,304	6,348	6,402	5,714	5,515	5,982	6,394	6.9%	-5.6%
Wood	3,456	3,347	3,217	2,981	2,968	3,110	2,872	2,945	3,224	2,851	-11.6%	-17.5%
TOTALS	259,757	247,364	235,538	225,294	220,578	215,158	209,864	206,795	210,270	214,529	2.0%	-17.4%

Note: 2013 bookings for Milwaukee County do not include direct bookings completed by the House of Correction. 2017 bookings for Milwaukee County do not include bookings by the House of Correction from 12/10/17 through 12/31/17.

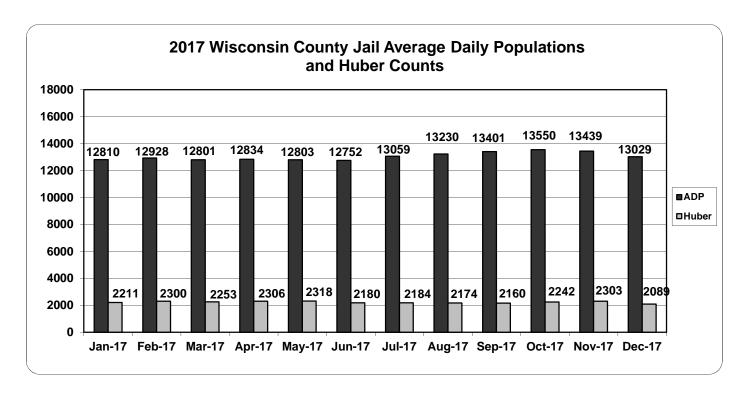
Total admissions (bookings) are reported to ODF annually by each county jail.



The chart above reflects yearly admissions to Wisconsin county jails. The totals are x1000 and have been rounded for ease of review.



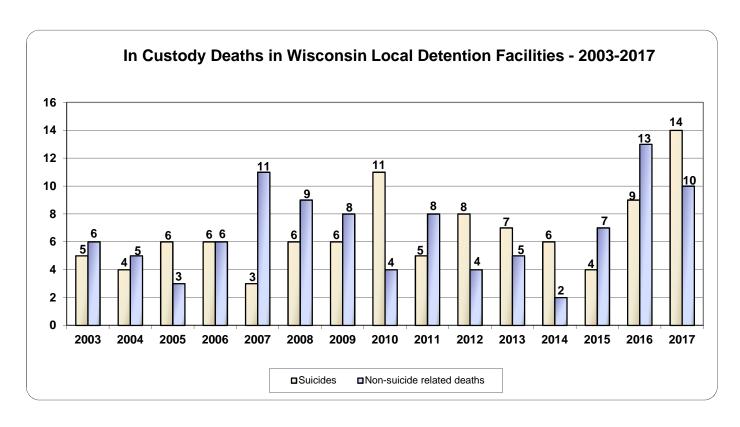
The average daily population in Wisconsin's county jails dramatically increased over three decades from 2,159 inmates in 1979 to its peak of 14,870 in 2008. The county jails realized a decrease of 17.25% to their average daily population from 2008 to 2015, and an increase of 6% from 2015 to 2017. (Source: county jails' reports to ODF)



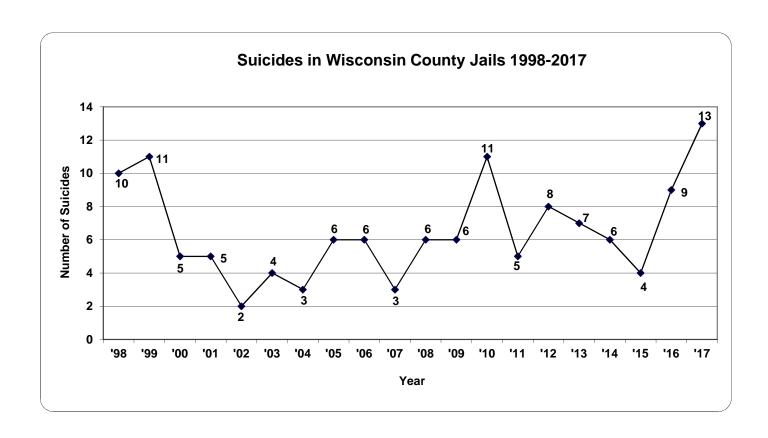
It should be noted that the Huber count is part of the jail population total. The Huber count reported by the county jails is for the 15th day of each month and is a snapshot of the monthly Huber population.

Wisconsin County Jail Populations % of Males and Females – 2008-2017								
Year	% Male	% Female						
2008	88.73	11.27						
2009	89.16	10.84						
2010	88.76	11.24						
2011	87.98	12.02						
2012	87.44	12.56						
2013	86.78	13.22						
2014	85.90	14.10						
2015	85.56	14.44						
2016	85.04	14.96						
2017	84.83	15.17						

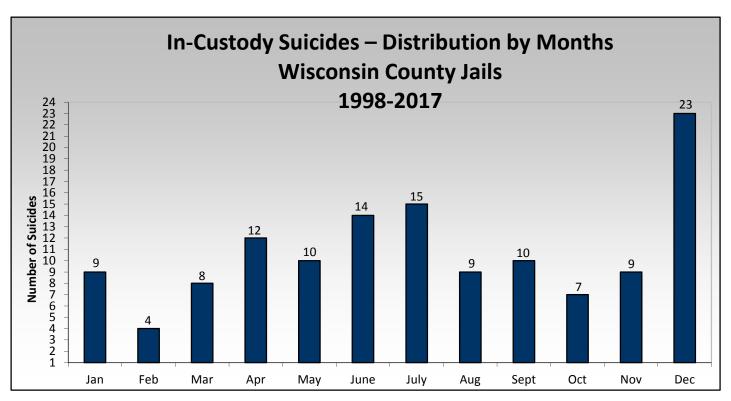
In 2017, Wisconsin county jails reported that 84.83% of their population was male and 15.17% female. Comparatively, the U.S. Department of Justice Bureau of Justice Statistics reported that, nationwide, males comprised 85.5% and females comprised 14.5% of county jail populations at year end 2016.



Wisconsin local detention facilities include county jails, a house of correction, a tribal jail, unlocked Huber facilities, secure juvenile detention facilities and municipal lockups.



The chart below shows the total number of suicides that have occurred since 1998 in Wisconsin county jails, broken out into the months in which they occurred.



SECURE JUVENILE DETENTION FACILITIES

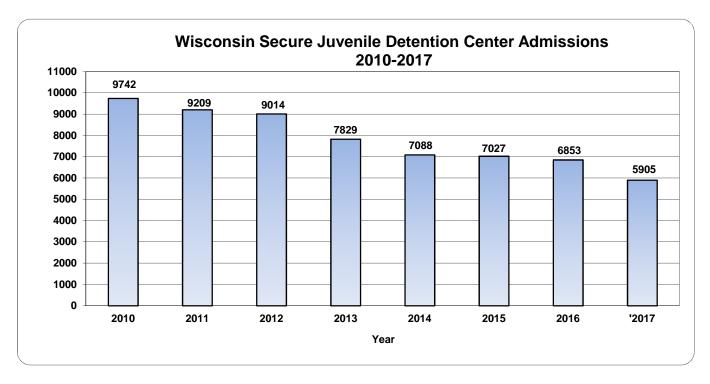
Wisconsin has 13 DOC approved county operated secure juvenile detention facilities (see map on page 6). These facilities provide detention for juveniles who require placement in a secure environment. They vary in size from a rated capacity of 14 in Portage County to 121 in Racine County. The facilities strive to provide juvenile offenders with a safe and secure environment, while also providing meaningful programming opportunities that will enhance the juveniles' return to the communities from which they came.

WISCONSIN SECURE JUVENILE DETENTION FACILITIES 2017 ADMISSIONS									
Facility	Capacity	Males	Females	Total					
Brown County	50	251	131	382					
Dane County	24	327	90	417					
Fond du Lac County	27	317	170	487					
La Crosse County	26	185	75	260					
Marathon County	20	241	106	347					
Milwaukee County	120	1,204	314	1,518					
Northwest Regional	23	353	140	493					
Portage County	14	258	78	336					
Racine County	121	331	189	520					
Rock County	35	178	81	259					
Sheboygan County	27	344	111	455					
Washington County	26	187	137	324					
Waukesha County	18	107	0	107					
Statewide Total	531	4,283	1,622	5,905					

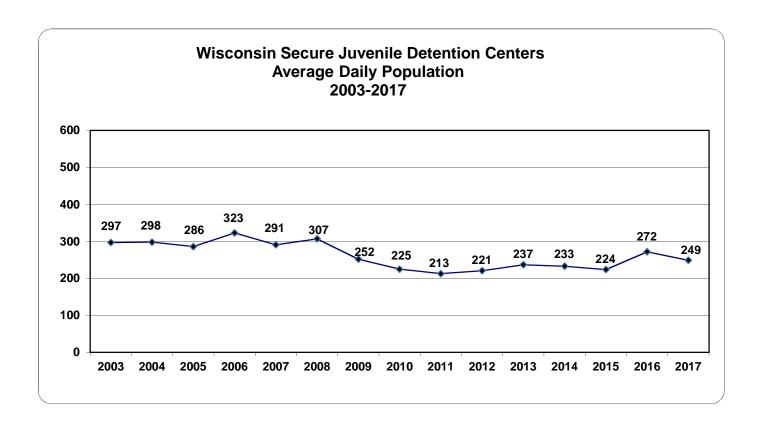
Wisconsin Secure Juvenile Detention Facilities 2010-2017 Admissions Comparisons

								0047	2016-17	2010-17
County	2010	2011	2012	2013	2014	2015	2016	2017	% Change	% Change
Brown	502	337	373	530	716	731	616	382	-38.0%	-23.9%
Dane	549	559	509	478	468	433	513	417	-18.7%	-24.0%
Fond du Lac	266	272	309	211	553	575	556	487	-12.4%	83.1%
La Crosse	509	462	414	414	209	321	324	260	-19.8%	-48.9%
Manitowoc	422	375	365	-	-	-	-	-	-	-
Marathon	546	566	396	355	358	383	390	347	-11.0%	-36.4%
Milwaukee	2,753	2,773	2,863	2,518	2,157	1,880	1,875	1,518	-19.0%	-44.9%
NW Regional	754	680	541	635	533	585	587	493	-16.0%	-34.6%
Oconto	262	143	222	23	-	-	-	-	-	-
Outagamie	689	568	504	426	-	-	-	-	-	-
Portage	248	296	331	240	285	271	337	336	-0.3%	35.5%
Racine	704	650	486	505	558	546	528	520	-1.5%	-26.1%
Rock	525	405	587	432	436	430	291	259	-11.0%	-50.7%
Sheboygan	355	385	318	351	274	430	392	455	16.1%	28.2%
Washington	453	504	588	491	359	346	317	324	2.2%	-28.5%
Waukesha	205	234	208	220	182	96	127	107	-15.7%	-47.8%
TOTALS	9,742	9,209	9,014	7,829	7,088	7,027	6,853	5,905	-13.8%	-39.4%

Note: In 2017, 11 Wisconsin juveniles were admitted to the Arrowhead Juvenile Center in Duluth, MN.



Source of admissions and population information: secure juvenile detention facilities' reports to ODF.



The average daily population of Wisconsin's secure juvenile detention facilities peaked at 323 in the year 2006. From 2016 to 2017, the average daily population decreased by 8.46%. Collectively, Wisconsin's secure juvenile detention facilities operated at 48% of capacity in 2017.

Wisconsin Secure Juvenile Detention Populations % of Males and Females - 2008-2017		
Year	% Male	% Female
2008	79.85	20.15
2009	81.67	18.33
2010	82.18	17.82
2011	82.14	17.86
2012	81.28	18.72
2013	81.72	18.28
2014	81.22	18.78
2015	79.51	20.49
2016	79.79	20.21
2017	80.44	19.56

AUTHORITY AND HISTORY OF THE OFFICE OF DETENTION FACILITIES

The Department of Corrections (DOC) is charged with establishing standards and regulations for the design, construction, repair and maintenance of local places of detention and inspecting them with respect to their methods of treatment, management, safety, security, sanitation, adequacy and fitness. This is performed by the Office of Detention Facilities (ODF), a unit of the DOC assigned to the Office of the Secretary. The ODF is committed to ensuring the safety of the public, staff, inmates and juveniles in these facilities, as well as maintaining a secure, clean, healthful and constitutionally compliant environment for persons confined.

APPLICABLE ADMINISTRATIVE RULES AND STATE STATUTES

DOC 346 – Secure Detention for Juveniles	WI State Statute 301.03 (5)
DOC 348 – Huber Facilities	WI State Statute 301.36
DOC 349 – Municipal Lockup Facilities	WI State Statute 301.37
DOC 350 – Jails	WI State Statute 302 (various sections)

The History of Jail Inspection in Wisconsin		
1871	Legislation was enacted delegating responsibility of inspection and supervision of municipal and county jails to the State Board of Charities and Reform.	
1872	The first state official to inspect jails was a secretary of the State Board of Charities and Reform.	
1910	The State Board of Control assigned probation and parole agents the responsibility of inspecting jails and lockups. The practice was discontinued due to the inexperience of agents in this area and their large caseloads.	
1913	The Legislature provided for the appointment of two jail inspectors charged with the responsibility of "visiting" every jail and lockup at least once per year.	
1925	Regular jail inspections had been discontinued.	
1940	One full-time inspector was appointed to cover the entire state.	
1958	The Division of Corrections provided for two full-time detention supervisors.	
1975	The Division of Corrections provided for five full-time detention supervisors assigned to various Probation and Parole regional offices.	
1989	The Legislature created the Office of Detention Facilities and position of Office Director, responsible to the Division of Probation and Parole administration.	
1996	The Office of Detention Facilities was assigned to the Department of Corrections Office of the Secretary in department reorganization.	

FUNCTIONS OF THE OFFICE OF DETENTION FACILITIES

Inspections

The Office of Detention Facilities is responsible for the annual inspection of all locally operated places of detention as defined in WI State Statute 301.37 regarding their safety, security, sanitation, adequacy, fitness and management. These include 75 county jails, 1 tribal jail, 47 municipal lockups, 4 Huber facilities, 13 secure juvenile detention facilities and numerous court holding areas.

Development of New Facilities

The Office of Detention Facilities plays a significant role in the planning, design, development, construction and occupancy of new building projects. ODF Specialists serve as a key resource throughout the process, providing technical assistance and support to county officials, sheriff's departments, architects and others. Involvement by ODF staff early in the planning stages assists local officials in the development of efficient facilities, effective programs, and facilities that reflect correctional best practices.

Administrative Reviews

The Office of Detention Facilities reviews various incidents which occur in local places of detention including suicides, escapes, and other reportable incidents in an effort to improve the management and operations of correctional facilities in compliance with federal, state and local correctional laws and standards.

Correspondence

The Office of Detention Facilities receives and responds to inquiries and communications from inmates, inmates' families, the Governor's Office, legislators, media representatives, other public officials, and community members.

Regional Meetings

To promote information sharing and networking between local jurisdictions and the DOC, Detention Facilities Specialists coordinate regional meetings with various detention staff throughout the year. These meetings may include sheriffs, jail personnel (administrators, medical/mental health professionals, chaplains, and program coordinators), secure juvenile detention superintendents and other DOC staff. In addition, meetings often include participation of other state agencies such as the Department of Justice Training and Standards and the Department of Health Services. Regional meetings are an excellent means of disseminating information, providing technical assistance, and discussing issues of mutual concern.

Public Meetings

The Detention Facilities Specialists regularly attend public meetings of county boards, county board subcommittees, criminal justice coordinating councils, design development and construction committees, and various community groups when invited. Meetings often focus on the planning and construction of new facilities, as well as other detention issues of local concern. Topics may include statute and administrative rule interpretations as well as correctional best practices from national organizations such as the American Correctional Association, American Jail Association, National Commission on Correctional Health Care, and the National Institute of Corrections to name a few.

Specialized Training and Conferences

Training plays an important role in the development of professional staff and safe and sound correctional operations and management. The Office of Detention Facilities staff provide a variety of training opportunities throughout the year to detention facility staff. ODF staff develop, deliver and coordinate training opportunities through conferences, specialized programs, and state required officer training programs. ODF staff are involved with and are longstanding conference planning committee members for the Wisconsin Jail Association and Jail Healthcare and Wisconsin Jail Administrators Training Conferences, which are held annually.

The 23rd Annual Jail Administrators Training Conference was held in 2017, bringing together approximately 175 attendees that included sheriffs, jail administrators, supervisors, and other corrections professionals. The event is conducted in conjunction with the Department of Justice (DOJ) Training and Standards Bureau and is considered a premier event in Wisconsin for local corrections management staff. In addition, DOJ and ODF staff coordinated an annual two day training program for secure juvenile detention superintendents.